



Cabinet

Tuesday, 9 September 2025

Quarter 1 Finance Report

Report of the Director – Finance and Corporate Services

**Cabinet Portfolio Holder for Finance, Transformation and Governance,
Councillor D Virdi**

1. Purpose of report

- 1.1. This report outlines the quarter one position in terms of financial and performance monitoring for 2025/26.
- 1.2. The Council continues to face significant financial challenges including rising costs, increased demand for services, and the need to balance budgets while maintaining service quality. Furthermore, complex policy changes and Local Government Reorganisation (LGR) has added an additional level of complexity, presenting both cost pressures and demands on officers and resources. It is imperative that the Council maintains due diligence with regards to its finances and ensures necessary action is taken to ensure a balanced budget is being maintained.

2. Recommendation

It is RECOMMENDED that Cabinet approves the attached report noting:

- a) The projected revenue budget efficiency for the year of £0.637m and proposals to earmark this for cost pressures given in Appendix A and paragraph 4.1.
- b) The projected capital budget efficiencies of £0.681m including the budget changes in Appendix D.
- c) The projected overspend on Special Expenses of £11.3k (paragraph 4.7).

3. Reasons for Recommendation

- 3.1. To demonstrate good governance in terms of scrutinising the Council's on-going performance and financial position.

4. Supporting Information

Executive Summary

- 4.1. At Quarter One 2025/26 there is a projected net revenue efficiency of £0.637m. Significant variances are highlighted in **Table 1**, arising mainly from savings in refuse collection resulting from housing development progressing slower than expected, and an unallocated contingency budget. This represents a variance of 4.34% against budgeted net service expenditure. This is proposed to be earmarked for additional cost pressures and financial challenges shown in **Appendix A** mainly to support LGR and Simpler Recycling. Previously we have reported to Cabinet and via the MTFS to Full Council the underfunding from Government for Simpler Recycling. Consequently £0.2m is proposed to be transferred to the Simpler Recycling Reserve.
- 4.2. There is a capital budget underspend projected of £0.681m. Significant variances are highlighted in **Table 2**, notably a £0.610m reduction in expenditure on Warm Homes Grants to match final indicative funding notification.
- 4.3. The position is likely to change as further variances are identified during the year.
- 4.4. The most significant pressures are the effect of inflation and employers National Insurance increases on Council budgets. There is also a potential knock-on effect to income receipts as increased costs affect residents and business and the services they use. Council Tax and Business Rates could also be affected, although current collection rates appear to be stable. LGR is beginning to place demands on both the Council's finances and on officer time, an allocation of £0.661m was made to reserves from 2023/24 underspends with a further £0.377m proposed to support any additional costs incurred from projected 2025/26 budget efficiencies.
- 4.5. The Council is still experiencing increased levels of demand compared to previous years, but performance is stable or above target in most areas, demonstrating the ability of services to respond and adjust resources. There are some indicators not reaching target in the quarter but still highlighting no significant increase in the volume of indicators when compared to quarters in 2024/25. Actions are being taken in each service areas to address any decreases in performance wherever possible.

Revenue

- 4.6. Table 1 below summarises the main variances, with a full summary of all significant variances at **Appendix B**

Table 1 – Significant revenue variances

Directorate	Projected in year cost/(efficiency) £000	Reason
Chief Executive	77	£64k LGR consultancy
Development & Economic Growth	(48)	Part year savings on posts due to staff turnover
Finance & Corporate	(456)	£74k saving on insurance due to lower than anticipated premiums, £40k additional interest income, £339k saving on contingency this includes saving on national payaward compared to budgeted estimate circa £100k
Neighbourhoods	(369)	Mainly due to £175k salaries for Fairham Pastures refuse collection not required in year
Other Grant Income	(46)	Asylum Dispersal, Land Registry, and New Burdens grants
Collection Fund	205	
Projected (under)/over spend	(637)	

Special Expenses

- 4.7. **Appendix F** shows the Quarter 1 position of the Special Expenses budget. The expenditure is projected to be £11.3k above budget. This is mainly due to security improvements to gates at Bridgford Park and responsive works at West park including, doors and grounds repairs. Costs have been incurred due to increased anti-social behaviour patrols at Bridgford Park, however this is offset by funding from the Police and Crime Commissioner (PCC) which has been secured to cover these costs. This could present a budget pressure for Special Expenses going forward.

Capital

- 4.8. The opening capital budget was £8.344m this has been revised to £13.582m, mainly due to carryforwards from 2024/25 and acceleration of schemes from 2026/27. A full list of all budget adjustments can be seen in **Appendix D**.
- 4.9. Table 2 below summarises the main variances, with a full summary of all significant variances at **Appendix C & E**.

Table 2 – Significant capital variances

Directorate	Projected in year cost/(efficiency) £000	Reason
Development & Economic Growth	(150)	Bingham Leisure Hub £150k reduction in projection for enhancement works required
Neighbourhoods	(591)	Expenditure on Warm Homes scheme reduced by £610k to match actual grant allocated (indicative grant was £750k actual grant £140k)
Finance & Corporate Services	60	Financial Management System £60k projected overspend, budget was based on estimated costs
	(681)	

Pressures Update

- 4.10. Inflation remains above the Bank of England's target of 2%, at 3.6% in June 2025, an increase from 3.4% in May. Cost pressures continue for the Council, businesses and residents with the potential to impact collection rates and income from discretionary services. Interest rates, although reducing slowly, remain high at 4.25% and consequently the Council continues to benefit from interest on cash and investments which partially offsets some of the increased costs. If we were externally borrowing, then there would be adverse consequences for the budget.
- 4.11. In addition to general cost of living increases, the increase in Employers National Insurance Contributions has impacted both the Council and local businesses. The position on collection rates for sundry debtors, Council Tax and Business Rates will continue to be monitored. Given the challenges, this represents a relatively positive position and will change during the year.

Table 3 – Collection Rates Quarter 1

Description	Q1 2025/26	Q1 2024/25	Increase/(Decrease)
Sundry Debtors	96.68%	97.05%	-0.37%
Council Tax	29.30%	29.40%	-0.10%
Business Rates	39.30%	38.20%	1.10%

- 4.12. The Council's Transformation and Efficiency Plan (TEP), is designed to meet emerging financial challenges and is budgeted to deliver £0.824m savings in 2025/26. The three most significant savings targets are; Leisure Strategy (£0.385m) from contract renegotiations, Garden Waste Scheme (£0.132m) and Car Parking (£0.110m) both due to price increases. At quarter one a total of £0.186m has been achieved against a target of £0.206m. Garden waste is behind target with less subscriptions than the same time last year, although this could improve over the summer. Overall though Garden Waste income has increased compared to the same point last year. Other efficiencies ensures the Council is on course to have a positive budget position.
- 4.13. LGR will continue to gain pace throughout the remainder of the financial year, potentially requiring significant financial outlay, officer time and staff training. This is a challenging time for the Council, navigating the most significant

change to Local Government in decades whilst maintaining day to day service delivery. An appropriation was made from 2023/24 underspends of £0.661m (proposed to be topped up by a further £0.377m) in anticipation of the cost of transition.

Conclusion

- 4.14. The revenue position remains relatively healthy but the position can quickly change especially so early into the new financial year.
- 4.15. The position on capital is positive and whilst long term capital resources are diminishing, it is anticipated that there will be no need to externally borrow this financial year. The capital programme is delivered with little external funding and it is a credit to the financial position of the Council it can continue to invest in its assets for the benefit of its residents. Existing budgets are under pressure from inflation and rising costs of labour and materials, however capital contingency budget is available, followed by reserves if necessary to mitigate the impact. The focus remains on delivering the capital programme alongside demands of LGR.

5. Alternative options considered and reasons for rejection

There are no other options proposed for consideration.

6. Risks and Uncertainties

- 6.1. Failure to comply with Financial Regulations in terms of reporting on both revenue and capital budgets could result in criticism from stakeholders, including both Councillors and the Council's external auditors.
- 6.2. Areas such as income can be volatile and are particularly influenced by public confidence and the general economic climate and Government legislation. Particularly susceptible to volatility will be areas such as Planning Income. Ongoing due diligence with regards to the budget will highlight any potential concerns or indeed upside risk.
- 6.3. The Council needs to be properly insulated against potential risks hence the need to ensure it has a sufficient level of reserves to ensure the Council can withstand unexpected financial shocks, and things we do know about but are unclear of the full financial implications such as the costs of LGR.
- 6.4. There remains much uncertainty as the Government starts to legislate for, and implement, new policies (e.g. Simpler Recycling) and funding reform (FairFunding Review, Council Tax and Business Rates) aimed at equalising funding support across regions. The full financial impact of this will not be known until the Government's financial settlement is announced, however early indications are that the Government's Settlement Funding Assessment (it's grant income from Government) for Rushcliffe will significantly reduce.

- 6.5. Local Government Reorganisation not only presents financial risks, but it also has the potential to disrupt service delivery (impacting on performance) and makes the recruitment of good employees even more challenging and increases the risk of employees switching sectors; not to mention continuing to ensure staff remain motivated and are upskilled for the changes that lie ahead. Other demands such as digital transformation, climate change targets, recycling legislation and increased demand for services present a complex and evolving landscape.

7. Implications

7.1. Financial Implications

Financial implications are covered in the body of the report.

7.2. Legal Implications

There are no direct legal implications arising from this report. It supports the delivery of a balanced budget and the delivery of excellent services.

7.3. Equalities Implications

There are no direct equality implications arising from this report.

7.4. Section 17 of the Crime and Disorder Act 1998 Implications

None.

7.5. Biodiversity Net Gain Implications

None.

8. Link to Corporate Priorities

The Environment	The budget resources the Corporate Strategy and therefore resources all corporate priorities.
Quality of Life	
Efficient Services	
Sustainable Growth	

9. Recommendations

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- c) The projected overspend on Special Expenses of £11.3k (paragraph 4.7).

For more information contact:	Peter Linfield Director of Finance and Corporate Services Tel: 0115 9148439 plinfield@rushcliffe.gov.uk
Background papers available for Inspection:	Council 6 March 2025 – 25/26 Budget and Financial Strategy Cabinet 8 July 2025 – Financial Outturn 2024/25
List of appendices:	Appendix A – Revenue projected position 2025/26 – June 2025 Appendix B – Revenue Variances over £25k – June 2025 Appendix C – Capital Programme Summary 2025/26 – June 2025 Appendix D – Changes to Capital Budget Appendix E – Capital Variance Explanations June 2025 Appendix F – Special Expenses Monitoring June 2025

Projected Revenue Outturn Position 2025/26 – June 2025

2025/26	Original Budget £000	Revised Budget £000	Projected Outturn £000	Projected Variance over/(under) £000
Chief Executive	1,613	1,611	1,688	77
Development & Economic Growth	467	531	483	(48)
Finance & Corporate	4,892	5,155	4,699	(456)
Neighbourhoods	7,939	7,361	6,993	(369)
Sub Total	14,912	14,659	13,863	(796)
Capital Accounting Reversals	(1,895)	(1,895)	(1,895)	0
Minimum Revenue Provision	1,174	1,666	1,666	0
Total Net Service Expenditure	14,191	14,430	13,634	(796)
Grant Income (Including New Homes Bonus)	(3,239)	(3,239)	(3,285)	(46)
Collection Fund	(16,650)	(16,650)	(16,445)	205
Total Funding	(19,889)	(19,889)	(19,730)	159
Net Transfer to/(from) Reserves	5,699	5,460	6,096	637
Financial Management System Upgrade				60
LGR				377
Simpler Recycling				200
Total Committed from underspend				637
Net Budget Deficit/(Surplus)				(0)

Revenue Variances over £25k – June 2025

Adverse Variances in excess of £25,000

Department	Reason	Projected Outturn Variance £000
Executive Management Team	LGR proposal	64
Strategic Housing	Emergency accomodation due to increase in demand and shortage in follow on housing	51
Property	Shortfall on Bridgford Hall rents due to changover in tenancy	49
Revenues & Benefits	Council tax support scheme local discounts (care leavers/annexe)	26
Total Adverse Variances		190

Favourable Variances in excess of £25,000

Department	Reason	Projected Outturn Variance £000
Depot & Contracts	£175k salaries due to Fairham Pastures refuse collection not required in year, £43k savings on diesel, £38k new car parking contract based on charge per ticket expected to deliver savings, £35k sale of waste bins not budgeted as ad hoc	(291)
Financial Services	£40 additional interest, £74k saving on insurance premiums, contingency £336k	(453)
Community Development	£27k Biodiversity Net Gain grant, £30k running costs for Edwalton Community Hall not required in year	(57)
Environmental Health	Taxi licence income projected to be higher than budget as per prior year and current trend	(39)
Economic Development	Salary savings due to maternity and transitional arrangements re Head of Service vacancy	(39)
Planning & Growth	Part year saving on Planning/Environmental Health system officer for IDOX, post now filled	(25)
Total Favourable Variances		(904)
Other minor variances		(82)
Total Variance		(796)

Capital Programme Summary – June 2025

2025/26	Original Budget £000	Current Budget £000	Projected Actual £000	Projected in year cost/(efficiency) £000	Reason
Development & Economic Growth	761	1,783	1,633	(150)	Bingham Leisure Hub £150k reduction in projection for enhancement works required
Neighbourhoods	7,065	10,602	10,011	(591)	Expenditure on Warm Homes scheme reduced by £610k to match actual grant allocated (indicative grant was £750k actual grant £140k)
Finance & Corporate Services	368	807	867	60	Financial Management System £60k projected overspend, budget was based on estimated costs
Contingency	150	390	390	-	£286k carry forward from 24/25 less allocations to ICT replacement Programme £16k, AV Replacement Programme £30k plus £150k original budget. Remaining £390k not yet allocated (potential £100k each needed for Manvers and Watercourse works)
Total Expenditure	8,344	13,582	12,901	(681)	
Funded By					
Capital Receipts	2,719	4,363	4,337	26	
Government Grants	1,650	2,277	1,667	610	£610k reduction in Warm homes Grant to budget (total grant £1.2m over 3 years) expenditure projection reduced to match
Other Grants & Contributions	56	56	56	-	
Section 106 / CIL	0	692	603	89	
Use of Reserves	3,919	6,194	6,238	(44)	To fund carryforwards
Borrowing	-	-	-	-	
Total Funding	8,344	13,582	12,901	681	

Changes to Capital Budget – June 2025

Budget Change / Scheme	Adjustments £000	Comment	Funded by	Approval
Original Budget	8,344			
Rephasing/carryforwards from 2024/25	4,938	Mainly carryforwards including; £1.5m Land aquisition for carbon offsetting, £0.398 Cotgrave and Keyworth Leisure Centres, £0.338m Rushcliffe Oaks Crematorium		Approved at Cabinet 2024/25
Disabled Facilities Grant (Discretionary)	80	Budget moved from Mandatory DFG	Virement	Authorised - Director / S151
Disabled Facilities Grant (Mandatory)	(80)	Budget moved to Discretionary DFG		Authorised - Director / S151
AV Replacement System	30	Area first floor meeting room audio visual equipment replacements	Virement	Authorised - Director / S151
Body worn cameras	16	Body worn cameras for Environmental Health & Planning staff	Virement	Authorised - Director / S151
Contingency	(46)	Allocation from contingency		As above
Manvers Business Park Enhancements	16	To meet increased cost of improvements - Budget virement from Colliers BP	Virement	Authorised - Director / S151
Colliers BP Improvements	(16)	Budget not required - Budget virement to Manvers BP		Authorised - Director / S151
Watercourse Improvements	30	To meet increased cost of improvements - budget virement from Walkers Yard	Virement	Authorised - Director / S151
Walkers Yard	(30)	Energy Efficiency works not required - Budget virement to Watercourse Improvements		Authorised - Director / S151
Bridge Field	100	Acceleration of programme	Grant - UKSPF	Authorised - Director / S151
West Park Enhancements (SJC pavillion)	100	Additional works required due to tree roots issues and to include AV & fit out	Grant - UKSPF	Authorised - Director / Cabinet Portfllo Holder
Edwalton Golf Course Enhancements	100	Acceleration of programme	Reserves	Authorised - Director / S151
Current Budget	13,582			

Capital Variance Explanations – June 2025

Name	Opening Budget	Current budget	Actual YTD	Projected Outturn	Projected Outturn Variance	Comment
Development & Economic Growth						
BINGHAM LEISURE HUB	0	250,000	0	100,000	(150,000)	Post opening enhancements. £72k potential cost of corrections to air conditioning, currently in negotiations with original contractor. £10k Parkwood window tinting.
BINGHAM MARKET PLACE IMPS	0	6,000	(1,205)	6,000	0	
BRIDGFORD PARK KIOSK	25,000	25,000	0	25,000	0	Creation of staff toilet for kiosk.
COLLIERS BP CP SURFACE/DRAIN	16,000	0	0	0	0	Budget moved to Manvers BP.
COTGRAVE BUSINESS HUB	70,000	178,000	0	178,000	0	Cold water supply improvement / enhancement
HIGHWAYS VERGE IMPS	200,000	237,000	0	237,000	0	EMT currently considering, County Council may deliver.
KEYWORTH CEMETERY 22-23	25,000	25,000	0	25,000	0	Awaiting local diocese approval
MANVERS BP ENHANCEMENTS	200,000	220,000	(2,177)	220,000	0	To complete roof repairs. Out to tender soon (end July). £16k virement from Colliers scheme. Risk of increased costs since original estimate, may need up to £100k from contingency.
RBC TOURISM/SIGNAGE	70,000	70,000	770	70,000	0	UKSPF funded project
STREETWISE DEPOT	100,000	176,000	0	176,000	0	Vehicle wash, improvements to warehouse and pedestrian safety. Currently out to tender.
THE CREMATORIUM	0	338,000	3,758	338,000	0	Series of schemes, water feature, external landscaping schemes, air conditioning, enhance PV provision. Meeting mid July to discuss scope of works.
THE POINT	25,000	40,000	235	40,000	0	
WALKERS YD 1a/b and 3	30,000	0	0	0	0	Not cost effective to do anything energy efficiency wise at present. Budget moved to support requirement for Watercourse improvements Radcliffe On Trent.
WATERCOURSE IMPROVEMENTS	0	218,000	0	218,000	0	Additional funding is required for these works due to adopting solution that minimises impact on local houses. Awaiting quote from supplier mid July, approval required from EMT to proceed, risk projection may increase to £300k and require contribution from contingency.
Development & Economic Growth Total	761,000	1,783,000	1,381	1,633,000	(150,000)	

APPENDIX E

Name	Opening Budget	Current budget	Actual YTD	Projected Outturn	Projected Outturn Variance	Comment
Neighbourhoods						
ARENA ENHANCEMENTS	0	65,000	0	65,000	0	Furniture for reception area £11k. Potential £15k window retinting - Parkwood part funding. Further requirement for flooring replacements not yet quantified.
BRIDGE FIELD TEEN PARK	100,000	271,000	11,496	300,000	29,000	Proludic, £292k including 4 play areas, Bridge Field Teen Park £116k total, Bridge Field MUGA £50k, Abbey Park adult gym (Section 106) £39k, West Park MUGA (Multi Use Games Area) £89k.
BRIDGFORD PK PLAY AREA SPEC EXP	0	0	(10,000)	0	0	Actual expenditure is a reversal accrual and will be matched with an invoice.
CLC AND KLC ENHANCEMENTS	1,200,000	1,598,000	420,580	1,598,000	0	Complete refurbishment of Cotgrave Lesiure centre is complete and Keyworth Leisure Centre in progress.
DISABLED FACILITIES GRANT	1,040,000	1,307,000	199,568	1,307,000	0	Committed £473k Q1
DISCRETIONARY TOP-UPS DFGs	56,000	136,000	30,029	136,000	0	Discretionary funding has been reintroduced for 2025/26 with £80k moved from mandatory budget.
EDWALTON COMMUNITY FACILITY	840,000	939,000	798	939,000	0	Starting August. Ceiling of £750k for build plus fit out and associated costs.
EGC ENHANCEMENTS	0	130,000	0	130,000	0	Going out to tender re floodworks.
EXTERNAL DOOR & WINDOW UPGRADES VARIOUS	0	46,000	0	46,000	0	
GAMSTON COMMUNITY CENTRE ENHANCEMENTS	0	116,000	0	120,000	4,000	Works due to commence on site July, with completion by September.
GRESHAM SPORTS PARK REDEVELOPMENT	0	62,000	0	30,000	(32,000)	CCTV consultant appointed, project progressing. Exploring grant fund from FA for further work to catering hut, grants up to £50k to 75% of project required £25% match. Other option is to carry forward balance to bolster 26/27 project for Gresham plumbing decarb/Wifi.
GREYTHORN DRIVE PLAY AREA	0	14,000	(2,000)	30,000	16,000	Quotes currently being obtained likely to be around £30k (surface of pitch removed rather than repair, hence expected increase for replacement cost). Potential Sec 106 funding to cover overspend.
LAND ACQUISITION CARBON OFFSETTING	0	1,500,000	0	1,500,000	0	£500k Upper Broughton expected completion in August. Two other land holdings due to be considered by AIG (asset Investment group) in due course.
RCP PLAY AREA	25,000	25,000	26,704	26,700	1,700	Works complete, minor overspend
SUPPORT FOR REGISTERED HOUSING PROVIDERS	0	36,000	0	36,000	0	£36k was carried forward for Platform Housing for 2 affordable units. There is low risk that funds may be required to be accelerated from 26/27 for 21 affordable units.
TOOTHILL SPORTS COMPLEX IMPROVEMENTS	100,000	200,000	0	200,000	0	Ongoing negotiations re athletics track/ hockey pitch lighting, progress may be affected by school rebuild.
VEHICLE REPLACEMENT	2,511,000	2,708,000	0	2,708,000	0	Vehicles - R2Go £231k, £265k Streetwise, £460k 2x Glass Recycling Vechs, £1.250m Glass Recycling Bins .
WARM HOMES GRANT	750,000	750,000	0	140,000	(610,000)	Budget was set on indicative funding of £750k 25/26 and £1.8m 26/27, final allocations are £1.3m over next 3 years £140k capital in 25/26. Fully funded scheme so no realisable saving.
WB - CAR PARK RESURFACING	18,000	38,000	16,851	38,000	0	Any balance after resurfacing will be spent at Bridgford Park.
WEST PARK ENHANCEMENTS	425,000	661,000	88,364	661,000	0	£100k UKSPF funding. Contract Value £610k (SJC Developments) £661k forecast to include AV (£30k) plus fit out
Neighbourhoods Total	7,065,000	10,602,000	782,390	10,010,700	(591,300)	

APPENDIX E

Name	Opening Budget	Current budget	Actual YTD	Projected Outturn	Projected Outturn Variance	Comment
Finance & Corporate Services						
APPLICATIONS & APPS	0	31,000	0	31,000	0	
AV REPLACEMENT SYSTEM	81,000	189,100	184,740	189,100	0	
DIGITAL STRATEGY	20,000	60,000	0	60,000	0	
FMS REPLACEMENT	0	197,400	0	257,400	60,000	Original budget funded from 23/24 underspends based on estimated costs, additional be funded from 25/26 revenue underspends.
ICT REPLACEMENT PROGRAMME	75,000	103,500	3,118	103,500	0	
ICT SECURITY	0	21,000	0	21,000	0	
TECHNICAL INFRASTRUCTURE	192,000	205,000	(6,990)	205,000	0	
Finance & Corporate Services Total	368,000	807,000	180,867	867,000	60,000	
CAPITAL CONTINGENCY	150,000	390,000	0	390,000	0	£0.286m carry forward from 24/25 less allocations to ICT replacement Programme £0.016m, AV Replacement Programme (£0.030m), potential demand on balance from Manvers £100k and Watercourse improvements £100k.
Contingency Total	150,000	390,000	0	390,000	0	
Grand Total	8,344,000	13,582,000	964,638	12,900,700	(681,300)	

Special Expenses – June 2025

2025/26	Original Budget	Projected Outturn	Variance	Reasons
West Bridgford				
Parks & Playing Fields	496,000	504,900	8,900	£5k Bridgford Park security improvements £3.2k West park maintenance works,
West Bridgford Town Centre	117,400	119,400	2,000	Potential vehicle mitigation under Martyn's Law
Community Halls	131,300	131,200	(100)	
Repayment of Revenue Deficit	16,000	16,000	0	
Annuity Charges	110,400	110,400	0	
Revenue Contribution to Capital Outlay	100,000	100,000	0	
Sinking Fund (The Hook)	20,000	20,000	0	
Total	991,100	1,001,900	10,800	
Keyworth				
Keyworth Cemetery	9,600	9,600	0	
Annuity	500	500	0	
Total	10,100	10,100	0	
Ruddington				
Ruddington Cemetery	10,400	10,900	500	
Total	10,400	10,900	500	
Total Special Expenses	1,011,600	1,022,900	11,300	